A BILL EXECUTIVE

FOR

AN ACT TO ESTABLISH THE JOINT REVENUE BOARD, THE TAX APPEAL TRIBUNAL AND THE OFFICE OF THE TAX OMBUD, FOR THE HARMONISATION, COORDINATION AND SETTLEMENT OF DISPUTES ARISING FROM REVENUE ADMINISTRATION IN NIGERIA AND FOR RELATED MATTERS

] _{Commencement}

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ENACTED by the National Assembly of the Federal Republic of Nigeria-

1	Part I	
2	OBJECTIVES AND APPLICATION	
3	1. The objectives of this Act are to-	Objectives
4	(a) provide for a legal and institutional framework for the	
5	harmonisation and coordination of revenue administration in Nigeria;	
6	(b) provide a mechanism for efficient dispute resolution; and	
7	(c) promote the rights of the taxpayers.	
8	2. This Act shall apply throughout the Federal Republic of	Application
9	Nigeria.	
10	Part II	
10 11	Part II Establishment Of The Joint Revenue Board	
		Establishment
11	ESTABLISHMENT OF THE JOINT REVENUE BOARD	Establishment of the Joint Revenue Board
11 12	ESTABLISHMENT OF THE JOINT REVENUE BOARD 3(1) There is established a body to be known as the Joint Revenue	of the Joint
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11 12 13 14 15	ESTABLISHMENT OF THE JOINT REVENUE BOARD 3. -(1) There is established a body to be known as the Joint Revenue Board ("the Board"). (2) The Board- (a) shall be a body corporate with perpetual succession and a	of the Joint

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	1	(3) The Board shall have its head office in the Federal Capital
	2	Territory.
Composition	3	4(1) The Board shall consist of-
of the Board	4	(a) the Chairman, who shall be the Executive Chairman of the Nigeria
	5	Revenue Service;
	6	(b) the Chairman of each State Internal Revenue Service, and the
	7	Federal Capital Territory Internal Revenue Service;
	8	(c) a representative of the Minister of Finance not below the rank of a
	9	Director;
	10	(d) the Director-General of National Identity Management
	11	Commission or its representative not below the rank of a Director;
	12	(e) the Chairman of the Revenue Mobilisation, Allocation and Fiscal
	13	Commission or its representative not below the rank of a Director;
	14	(f) the Comptroller-General of the Nigerian Immigration Service or a
	15	representative not below the rank of Assistant Comptroller-General;
	16	(g) the Corps Marshall of the Federal Road Safety Corps or its
	17	representative not below the rank of an Assistant Corps Marshall; and
	18	(h) the Comptroller General of the Nigeria Customs Service or its
	19	representative not below the rank of an Assistant Comptroller General.
	20	(i) Notwithstanding the provisions of subsection (1) of this section,
	21	the Board may co-opt any person, body or agency on a need basis not
	22	exceeding two persons.
	23	(2) Members of the Board shall serve on a part-time basis.
	24	(3) The provisions set out in the First Schedule to this Act shall have
	25	effect with respect to the proceedings of the Board and other matters mentioned
	26	in it.
Functions of the Board	27	5. The Board shall-
Louid	28	(a) integrate and maintain database of Taxpayer Identification
	29	Numbers for every taxable person in Nigeria in collaboration with the Nigeria
	30	Revenue Service, State Internal Revenue Service, Local Government Revenue

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1	Committee and other relevant Government agencies;	
2	(b) resolve disputes between various tax authorities on the issue of	
3	determination of residency;	
4	(c) advise on double taxation matters within Nigeria;	
5	(d) resolve disputes between different tax authorities;	
6	(e) maintain a platform for revenue data collection, integration,	
7	and exchange of information among the various tax authorities in Nigeria;	
8	(f) promote harmonisation of taxes, levies, rates, charges and other	
9	payments and ensure uniformity in revenue administration across Nigeria;	
10	(g) advise the Federal and State Government on introduction of	
11	new taxes and changes to existing ones;	
12	(h) provide periodic impact analysis with recommendations on tax	
13	framework and capacity building for all tiers of Government;	
14	(i) collaborate with relevant agencies to carry out surveys,	
15	ascertain and publish relevant tax indices and statistics;	
16	(j) recommend, participate, facilitate or initiate fiscal and tax	
17	policy reform in collaboration with relevant bodies;	
18	(k) receive, collate, analyse and publish periodic tax revenue	
19	collected by all tax authorities;	
20	(l) receive, collate, analyse and publish tax expenditure on account	
21	of tax waivers, exemptions or incentives granted by each government;	
22	(m) collaborate with tax authorities to undertake or support	
23	research or similar measures with a view to stimulating economic	
24	development and determine the manifestation, extent, magnitude and	
25	effects of tax fraud, evasion or other matters that affect effective tax	
26	administration and make recommendations to the Government on	
27	appropriate intervention and preventive measures;	
28	(n) provide guidance for the accreditation of tax agents by the	
29	relevant tax authorities in accordance with the relevant law; and	
30	(o) carry out any other function as may be assigned to it by an Act of	

	1	the National Assembly.
Powers of the	2	6. The Board shall-
Board	3	(a) provide general policy guidelines relating to its functions;
	4	(b) manage and superintend the policies of the Board on matters
	5	relating to the administration of its functions under this Act or any other law;
	6	(c) review and approve the strategic plans of the Board;
	7	(d) employ and determine the terms and conditions of employment
	8	including disciplinary measures of the employees of the Board;
	9	(e) stipulate remuneration, allowances, benefits and pensions of the
	10	staff and employees; and
	11	(f) do such other things which in its opinion are necessary to ensure
	12	the efficient performance of the functions of the Board under this Act.
Conflict of interest	13	7. In the discharge of their responsibilities, members of the Board
and corporate responsibility	14	shall-
	15	(a) act in utmost good faith, with care, skill and diligence;
	16	(b) have fiduciary obligations to the Board;
	17	(c) not act in any circumstance where their personal interest conflict
	18	with the interests of the Board;
	19	(d) not make secret profit in the course of discharging official duties;
	20	(e) not accept any gift or advantage in whatever form or manner, for
	21	anything done or likely to be done with respect to their responsibilities under
	22	this Act; and
	23	(f) adhere to all the duties and obligations specified for directors
	24	under the Companies and Allied Matters Act 2020.
Cessation of membership	25	8. A person shall cease to be a member of the Board where, the person-
membership	26	(a) no longer occupies the office by virtue of which the person is a
	27	member of the Board;
	28	(b) resigns from appointment as a member of the Board by notice;
	29	(c) dies or becomes incapable of carrying on the functions of the
	30	office either arising from an infirmity of mind or body;

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1	(d) becomes bankrupt or makes a compromise with creditors; or	
2	(e) is convicted of a felony or of any offence involving dishonesty	
3	or fraud.	
4	9(1) Any power conferred and any duty imposed upon the Board	Delegation of
5	may be exercised or performed by the Board or by an officer authorised	power
6	generally or specifically in that behalf, by the Board.	
7	(2) An order, ruling or directive made or given by an officer	
8	authorised by the Board shall not be treated as an order, ruling or directive of	
9	the Board, until ratified by the Board pursuant to the powers vested on the	
10	Board under this Act.	
11	Part III	
12	MANAGEMENT AND STAFF OF THE BOARD	
13	10. -(1) There shall be for the Board, an Executive Secretary, who	Executive Secretary of the
14	shall be-	Board
15	(a) appointed by the Board;	
16	(b) the chief executive and accounting officer of the Board; and	
17	(c) responsible for the execution of the policies formulated by the	
18	Board and the day-to-day administration of the Board.	
19	(2) The Executive Secretary shall-	
20	(a) have requisite qualifications in taxation or related field,	
21	including accountancy, economics or law; and	
22	(b) possess at least 10 years of relevant experience in tax	
23	administration or professional tax practice.	
24	(3) The Executive Secretary shall hold office-	
25	(a) for a term of four years, renewable for another term of four	
26	years and no more; and	
27	(b) on such other terms and conditions as may be specified in the	
28	letter of appointment.	
29	(4) The Executive Secretary shall be responsible for-	
30	(a) issuing notices of meetings of the Board;	

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	1 (b) keeping records of the proceedings of the Board;
	2 (c) conducting the Board's correspondence; and
	3 (d) carrying out such other duties as the Board may determine.
	4 (5) The Executive Secretary shall be paid such emoluments,
	5 allowances and benefits as may be approved by the Board.
Staff of the Board	6 11 (1) The Board shall appoint directly, or by way of transfer or
Doard	7 secondment such persons to be employees of the Board-
	8 (a) for the proper and efficient performance of the functions of the
	9 Board under this Act; and
	10 (b) on terms and conditions, including remuneration, allowances, and
	11 benefits determined by the Board, as specified in the letter of appointment.
	12 (2) On grounds of public policy or for the purposes of capacity
	13 building or comparative experience, the Board may approve a temporary stay
	14 of any staff of the Board with agencies, organisations or other bodies subject to
	15 such terms and conditions as the Board may deem fit.
	16 (3) The Board may appoint consultants or agents to transact any
	17 business or to do any act required to be transacted or done in the execution of its
	18 functions under this Act.
Pensions	19 12. -(1) Employment in the Board shall be subject to the provisions of
	20 the Pension Reform Act and employees of the Board shall be entitled to
	21 pensions and other retirement benefits as prescribed under the Pension Reform
	22 Act.
	23 (2) Notwithstanding the provisions of subsection (1) of this section,
	24 nothing shall prevent the Board from appointing any person to any office on
	25 terms which preclude the grant of pensions or other retirement benefits.
	26 (3) For the purpose of the application of the provisions of the Pension
	27 Reform Act, any power exercisable by a Minister or other authority of the
	28 Government of the Federation, not being the power to make regulations, is
	29 vested in and shall be exercisable by the Board.

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1	13. -(1) The Board may make regulations relating generally to the	Staff regulations
2	conditions of service of the staff and, such regulations may provide for-	Starr regulations
3	(a) the appointment, promotion, discipline, termination and	
4	dismissal of staff of the Board; or	
5	(b) appeals by staff or employees against dismissal or other	
6	disciplinary measures, and until such regulations are made, the Public	
7	Service Rules shall be applicable, with such modifications as may be	
8	necessary, to the staff of the Board.	
9	(2) The staff regulations made under subsection (1) of this section	
10	shall not have effect until approved by the Board.	
11	(3) The staff regulations made pursuant to subsection (1) of this	
12	sectionshall be issued to its staff in such manner as the Board may from time	
13	to time determine.	
14	Part IV	
15	FINANCIAL PROVISIONS	
16	14(1) The Board shall establish and maintain a fund ("the Fund")	Funds of the Board
17	for the performance of its functions under this Act.	Doard
18	(2) There shall be paid and credited to the fund established	
19	pursuant to subsection (1) of this section-	
20	(a) moneys from the Federation Account as may in each year be	
21	approved by the National Assembly;	
22	(b) annual membership fees or subscriptions payable by members	
23	of the Board;	
24	(c) donations, gifts of land or other property, loans, grants, aid,	
25	endowments, and voluntary contributions upon such terms and conditions,	
26	as may be specified by the person or organisation provided that the terms	
27	and conditions are not contrary to the functions and powers of the Board	
28	under this Act;	
29	(d) returns on investments of the Board; and	
30	(e) such other moneys or assets which may accrue to the Board	

Ifrom other sources, including charges for regulatory or statutory services, the2disposal, lease or hire of, or any other dealing with, any property vested in or3acquired by the Board.415. There shall be chargeable to the fund-5(a) the cost of administration of the Board;6(b) emoluments and allowances payable to the Executive Secretary7and members of the Board;8(c) reimbursements to members of the Board or any committee set up9by the Board for such expenses as may be expressly authorised by the Board;10(d) remunerations and other costs of employment of the staff of the11Board;12(e) amounts payable as pensions and other retirement benefits under13this Act or any other law;14(f) costs of acquisition and upkeep of premises belonging to the Board;15and any other capital expenditure of the Board;16(g) investments, maintenance of utilities, staff promotion, training,17research and similar activities;18(h) costs necessary for the day-to-day operations of the Board;19(i) all sums of money payable by the Board by way of grants-in-aids,20gifts, testamentary dispositions, endowments, etc.; and21(j) any other payment for anything incidental to the foregoing22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an	C 4788	Joi	nt Revenue Board of Nigeria (Establishment) Bill, 2024 2024
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17research and similar activities;18(h) costs necessary for the day-to-day operations of the Board;19(i) all sums of money payable by the Board by way of grants-in-aids,20gifts, testamentary dispositions, endowments, etc.; and21(j) any other payment for anything incidental to the foregoing22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		15	and any other capital expenditure of the Board;
18(h) costs necessary for the day-to-day operations of the Board;19(i) all sums of money payable by the Board by way of grants-in-aids,20gifts, testamentary dispositions, endowments, etc.; and21(j) any other payment for anything incidental to the foregoing22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates242416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the26succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		16	(g) investments, maintenance of utilities, staff promotion, training,
19(i) all sums of money payable by the Board by way of grants-in-aids, gifts, testamentary dispositions, endowments, etc.; and 2120gifts, testamentary dispositions, endowments, etc.; and 2121(j) any other payment for anything incidental to the foregoing provisions or in connection with or incidental to any other function of the 2323Board under this Act.Estimates242416. The Board shall cause to be prepared, not later than 30th September in each year, an estimate of its income and expenditure for the succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit272717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		17	research and similar activities;
20gifts, testamentary dispositions, endowments, etc.; and21(j) any other payment for anything incidental to the foregoing22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the26succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		18	(h) costs necessary for the day-to-day operations of the Board;
21(j) any other payment for anything incidental to the foregoing22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the26succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		19	(i) all sums of money payable by the Board by way of grants-in-aids,
22provisions or in connection with or incidental to any other function of the23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		20	gifts, testamentary dispositions, endowments, etc.; and
23Board under this Act.Estimates2416. The Board shall cause to be prepared, not later than 30th 2525September in each year, an estimate of its income and expenditure for the succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		21	(j) any other payment for anything incidental to the foregoing
Estimates2416. The Board shall cause to be prepared, not later than 30th25September in each year, an estimate of its income and expenditure for the26succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		22	provisions or in connection with or incidental to any other function of the
 September in each year, an estimate of its income and expenditure for the succeeding year for the purpose of appropriation by the National Assembly. Accounts and Audit 27 17. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited 		23	Board under this Act.
26succeeding year for the purpose of appropriation by the National Assembly.Accounts and Audit2717. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited	Estimates	24	16. The Board shall cause to be prepared, not later than 30th
Accounts and Audit 27 17. The Board shall keep proper accounts and records, and such accounts shall, not later than six months after the end of each year, be audited		25	September in each year, an estimate of its income and expenditure for the
Audit28accounts shall, not later than six months after the end of each year, be audited		26	succeeding year for the purpose of appropriation by the National Assembly.
accounts shall, not later than six months after the end of each year, be audited		27	17. The Board shall keep proper accounts and records, and such
29 by auditors appointed by the Board from the list and in accordance with the		28	accounts shall, not later than six months after the end of each year, be audited
		29	by auditors appointed by the Board from the list and in accordance with the

guidelines supplied by the Auditor-General for the Federation. 30

2024	Joint Revenue Board of Nigeria (Establishment) Bill, 2024	C 4789
1	18. -(1) The Board shall, not later than 30th September in each year,	Annual Report
2	submit to the Minister, a report of its activities during the preceding year, and	
3	shall include in such report the audited accounts of the Board.	
4	(2) The Minister shall within 30 days of receipt of the report	
5	present a copy to the-	
6	(a) NationalEconomic Council; and	
7	(b) National Assembly.	
8	19. The Board may accept gifts of land, money, aids or other assets,	Power to accept
9	provided that the terms and conditions of the acceptance are consistent with	gifts
10	the functions of the Board under this Act.	
11	20. The Board may, with the approval of the National Economic	Power to borrow
12	Council, borrow by way of loan, overdraft or otherwise from any source	
13	such sums as it may require for the performance of its functions and meeting	
14	of its obligations under this Act.	
15	21. The Board shall be exempt from all taxes on income imposed	Tax Exemptions
16	under any law in Nigeria, except with respect to its obligations to deduct and	
17	remit taxes under any of the laws.	
18	22. The Executive Secretary of the Board shall-	Accountability
19	(a) keep proper accounting records, in a manner as may be	
20	determined by the Board or relevant law, in respect of all-	
21	(i) revenues and expenditure of the Board,	
22	(ii) its assets, liabilities and other financial transactions, and	
23	(iii) other revenues earned by the Board, including income on	
24	investments;	
25	(b) prepare an annual report, including financial statements, in	
26	accordance with generally accepted accounting principles and practices;	
27	and	
28	(c) ensure that the available accounting resources of the Board are	
29	adequate and used economically in the most effective and efficient manner,	
30	and the accounting and other financial records are properly safeguarded.	

C 4790

	1	Part V
	2	ESTABLISHMENT OF TAX APPEAL TRIBUNAL
Establishment	3	23 (1) There is established a Tax Appeal Tribunal ("the Tribunal") to
of Tax Appeal Tribunal	4	exercise the jurisdiction and powers to settle any tax dispute and controversy
	5	arising from the administration of Nigeria Tax Act and Nigeria Tax
	6	Administration Act or any other tax laws made or to be made from time to time
	7	by the National Assembly.
	8	(2) The Minister may by notice in the Federal Gazette specify the
	9	number of zones, matters and places in relation to which the Tribunal may
	10	exercise jurisdiction.
Composition of the Tribunal	11	24(1) The Tribunal shall consist of five members to be known as
of the Tribunal	12	"Tax Appeal Commissioners" to be appointed by the Minister.
	13	(2) There shall be a Chairman for each zone who shall be a legal
	14	practitioner qualified to practise with not less than 10 years cognate experience
	15	in tax legislation and tax matters.
	16	(3) The Chairman shall preside at every sitting of the Tribunal and in
	17	his absence, the members shall appoint one of them to be the Chairman.
	18	(4) The quorum at any sitting of the Tribunal shall be three members.
Qualification of a Tax Appeal	19	25. A person shall be qualified for appointment as a Tax Appeal
Commissioner	20	Commissioner if the person-
	21	(a) has requisite qualification from a recognised institution, with at
	22	least ten years cognate experience, in law, accounting, business administration,
	23	finance, economics, taxation; or
	24	(b) is a retired public servant, with at least ten years experience in tax
	25	administration; or
	26	(c) has shown capacity in the management of trade or business.
Term of Office	27	26. A Tax Appeal Commissioner shall hold office for a term of three
	28	years, and may be renewed for a further term of three years and no more.
Cessation of Office	29	27. A person shall cease to be a Tax Appeal Commissioner, where the
	30	person-

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1	(a) attains the age of 70 years;	
2	(b) resigns by giving three months' notice, addressed to the	
3	Minister or until a person duly appointed as his successor assumes his office,	
4	whichever is earlier;	
5	(c) becomes incapable of carrying on the functions of the office	
6	arising from an infirmity of mind or body;	
7	(d) is convicted of a felony or of any offence involving dishonesty	
8	or fraud;	
9	(e) is removed from office by the Minister on grounds of public	
10	interest or in the interest of the Tribunal;	
11	(f) has been found guilty of gross misconduct in relation to the	
12	duties of the office; or	
13	(g) is disqualified from professional qualification by a professional	
14	body by virtue of which the person qualified for the appointment.	
15	28(1) Where the Tax Appeal Commissioner-	Disclosure of Interest
16	(a) has a direct or indirect interest in a matter which he has been	
17	nominated to serve as a Panel member;	
18	(b) has an interest that could reasonably conflict with the proper	
19	performance of the functions of the Commissioner; or	
20	(c) is or was a client to any of the parties in professional capacity,	
21	the Tax Appeal Commissioner shall disclose such interest and refrain from	
22	sitting in any proceeding for the hearing of such appeal.	
23	(2) Failure of the Commissioner to disclose the interest under	
24	subsection (1) of this section shall be considered as misconduct and shall be	
25	dealt with in accordance with the provisions of this Act by the Minister.	
26	(3) A Tax Appeal Commissioner shall not, during his tenure, as Tax	
27	Appeal Commissioner appear as counsel before the proceedings of the	
28	Tribunal at any zone of the Tribunal.	
29	29 (1) The Tribunal shall have power to adjudicate on disputes,	Jurisdiction of the Tribunal, etc

and controversies arising from Nigeria Tax Act and Nigeria Tax

C 4791

1 Administration Act or any other tax law made by the National Assembly or the

2 House of Assembly of a State.

(2) The Tribunal shall apply such provisions of the laws referred to in 3 4 subsection (1) of this section as may be applicable in the determination or 5 resolution of any dispute or controversy before it.

Remuneration and Conditions o Service of Tax Appeal Commissioners

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30. The Tax Appeal Commissioners shall be paid salaries and allowances to be determined by the Revenue Mobilisation Allocation and Fiscal Commission and shall be as prescribed in their Letters of Appointment, provided that neither the salaries and allowances nor the other terms and 10 conditions of service of a Tax Appeal Commissioner shall be varied to their 11

Coordinating Secretary to the Tribunal and Secretaries to the Zones

disadvantage after appointment. **31.**-(1) The Minister shall appoint a Coordinating Secretary for the Tribunal, who shall be-(a) responsible for keeping records of the proceedings of the Tribunal; (b) the head of the secretariat and responsible for the-(i) day-to-day administration, and (ii) direction and control of all other employees of the Tribunal. (2) In addition to the Coordinating Secretary, the Minister shall appoint a Secretary for each of the zones of the Tribunal, who shall be responsible for-(a) keeping records of the proceedings of the Tribunal at the zone;

- 22 (b) the day-to-day administration of the Tribunal at the zone; and
- 23 (c) the direction and control of all other employees of the Tribunal at
- the zone. 24
- (3) The Secretary shall hold office-25
- (a) for a term of four years, and may be renewed for a further term of 26
- 27 four years and no more; or
- (b) until the attainment of the age of 60 years, whichever is earlier. 28
- 29 (4) The official address of the Secretary appointed for each zone shall
- be published in the Federal Gazette. 30

2024	Joint Revenue Board of Nigeria (Establishment) Bill, 2024	C 4793
1	(5) The Secretary shall report to the Coordinating Secretary in the	
2	exercise of the functions in subsection (2) of this section.	
3	32. -(1) The Minister shall appoint such other employees as deemed	Other Staff of the
4	necessary for the efficient performance of the functions of the Tribunal and	Tribunal
5	the remuneration of persons so employed shall be determined by the	
6	National Salaries, Incomes and Wages Commission.	
7	(2) Employment in the Tribunal shall be subject to the provisions of	
8	the Pension Reform Act and, accordingly, officers and employees of the	
9	tribunal shall be entitled to pensions and other retirement benefits as are	
10	prescribed under the Pension Reform Act.	
11	33. The Tribunal shall prepare, not later than 30th September in	Estimates of the
12	each year, an estimate of its income and expenditure for the succeeding year	Tribunal
13	for the purpose of appropriation by the National Assembly.	
14	34. The procedure and other matters mentioned in the Second	Procedure of the
15	Schedule to this Act shall apply to the Tribunal.	Tribuna
16	Part VI	
17	ESTABLISHMENT OF THE OFFICE OF THE TAX OMBUD	
18	35. -(1) There is established a body to be known as the Office of the	Establishment of the Office of
19	Tax Ombud.	the Tax Ombud
20	(2) The Office of the Tax Ombud-	
21	(a) shall be a body corporate with perpetual succession and a	
22	common seal;	
23	(b) may sue and be sued in its corporate name;	
24	(c) may own or dispose of property whether movable or	
25	immovable.	
26	(d) The Office of the Tax Ombud shall have its Head Office in the	
27	Federal Capital Territory and, at least, a branch office in each of the six geo-	
28	political zones.	Appointment
29	36. -(1) There shall be a Tax Ombud who shall-	of the Tax Ombud

C 4794	Joint Revenue Board of Nigeria (Establishment) Bill, 2024 2024
	1 (a) be appointed by the President on the recommendation of the
	2 Minister;
	3 (b) be a citizen of Nigeria;
	4 (c) have relevant qualifications and, at least 10 years cognate
	5 experience in taxation, law, accounting, auditing, administration or dispute
	6 resolution; and
	7 (d) hold office for a term of 4 years, and may be renewed for a furthe
	8 term of 4 years and no more.
	9 (2) The Tax Ombud shall be the Chief Executive and Accounting
	10 Officer of the Office of the Tax Ombud.
Cessation of	11 37. A person shall cease to be the Tax Ombud, where the person-
Tenure of the Ombud	12 (a) resigns from the appointment by notice, addressed to the
	13 President;
	14 (b) becomes incapable of carrying on the functions of the office either
	15 arising from an infirmity of mind or body;
	16 (c) becomes bankrupt or makes a compromise with creditors;
	17 (d) is convicted of a felony or of any offence involving dishonesty of
	18 fraud;
	19 (e) is removed from office by the President on grounds of public
	20 interest;
	21 (f) has been found guilty of contravening the Code of Conduct Bureau
	22 and Tribunal Act, or gross misconduct in relation to their duties; or
	23 (g) is disqualified from professional qualification by a professional
	24 body by virtue of which the person qualified for the appointment.
Staff of the Office of the	25 38. -(1) The Office of the Tax Ombud may appoint such officers and
Ombud	26 other staff as may be considered necessary for the efficient performance of the
	27 functions and exercise of the powers of the Office under this Act.
	28 (2) The staff shall be subject to such terms and conditions of service as
	29 may be determined by the Office of the Tax Ombud with the approval of the
	30 Minister.

2024	Joint Revenue Board of Nigeria (Establishment) Bill, 2024	C 4795
1	(3) The staff shall perform their duties under the direction and	
2	supervision of the Office of the Tax Ombud.	
3	(4) Employment in the Office of the Tax Ombud shall be subject to	
4	the provisions of the Pension Reform Act and officers and employees of the	
5	Office of the Tax Ombud shall be entitled to pensions and other retirement	
6	benefits as prescribed under the Pension Reform Act.	
7	(5) Staff of the Office of the Tax Ombud shall be persons who have	
8	relevant qualifications and experience in taxation, law, accounting,	
9	auditing, administration, or any other field related to the functions and	
10	powers of the office.	
11	39. -(1) For the purpose of this Act, an officer of the office of the Tax	Oath Administrat
12	Ombud may be authorised to administer oaths and to authenticate various	and Document Authentication
13	affidavits, affirmations, or declarations.	
14	(2) Authenticated documents in subsection (1) of this section shall	
15	be accepted as evidence in legal proceedings and no further verification or	
16	proof of the individual's signature, seal, or official capacity is required in this	
17	regard.	
18	40(1) The Office of the Tax Ombud shall have the powers	Powers and Func
19	necessary or expedient for the performance of its functions under this Act,	of the Office of the Tax Ombud
20	including power to-	
21	(a) serve as an independent and impartial arbiter to review and	
22	resolve complaints relating to tax, levy, regulatory fee and charges, customs	
23	duty or excise matters;	
24	(b) review complaint against tax officials and authorities and	
25	resolve it through mediation or conciliation by adopting informal, fair and	
26	cost-effective procedures;	
27	(c) receive and investigate complaints lodged by taxpayers	
28	regarding the actions or decisions of the tax authorities, agencies or their	
29	officials;	

30 (d) enter and inspect any premises or place where any tax authority, tration n

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	1	agency or official performs any function or duty under any law imposing taxes
	2	levies, charges and fees for the purpose of carrying out investigation;
	3	(e) invite and examine any person who may have information or
	4	evidence relating to a complaint or an investigation;
	5	(f) make recommendations of its findings to the revenue authorities
	6	and other government agencies on matters relating to taxes, levies, charges and
	7	fees, for implementation;
	8	(g) institute legal proceedings on behalf of the taxpayer;
	9	(h) provide information and raise awareness of taxpayer rights and
	10	obligations, functions of the tax authorities and the role of the office of the Tax
	11	Ombud;
	12	(i) identify and review systemic and emerging issues on fiscal policies
	13	and its impact on the tax system, in collaboration with the relevant agencies;
	14	(j) serve as a watch-dog against any arbitrary fiscal policy of the
	15	government or by any of its agency and report such policy to the Nationa
	16	Assembly;
	17	(k) issue guidelines, directives or orders for the resolution o
	18	complaints or the implementation of recommendations; and
	19	(l) delegate any of the powers or functions to any officer of the Tax
	20	Ombud.
	21	(2) In the exercise of its functions under this Act, the Office of the Tax
	22	Ombud shall not charge a fee.
Conflict of nterest	23	41. An officer of the Office of the Tax Ombud, in the exercise of the
interest	24	functions under section 58 of this Act, shall-
	25	(a) act in utmost good faith, with care, skill and diligence;
	26	(b) maintain independence and impartiality at all times;
	27	(c) not act in any circumstance where personal interests conflict with
	28	the functions of the Office of the Tax Ombud;
	29	(d) disclose any conflict of interest in relation to any complaint o
	30	investigation and an officer so conflicted shall refrain themselves from dealing

1	with such complaint or investigation;	
2	(e) not make secret profit in the course of discharging official	
3	duties;	
4	(f) not accept any gift or advantage in whatever form or manner, for	
5	anything done or likely to be done with respect to their responsibilities under	
6	this Act; and	
7	(g) notpublish studies, research, findings, recommendations,	
8	insights, or proposals concerning any matter under consideration by the	
9	Office of the Tax Ombud.	
10	42. The Office of the Tax Ombud shall not have jurisdiction to-	Limitations on
11	(a) interpret tax legislations other than to the extent that it relates to	Authority
12	operational, procedural or administrative issues arising from the application	
13	of the provisions of the relevant tax law;	
14	(b) review or determine issues that are subjudice before a court of	
15	competent jurisdiction or tribunal on the date of the receipt of a complaint;	
16	(c) determine any tax liability or duty or issue tax assessment; or	
17	(d) review any complaint by or on behalf of a tax official	
18	concerning matters relating to the relevant tax authority in respect of any	
19	personal grievance relating to the office.	
20	43. -(1) The Office of the Tax Ombud shall establish and maintain a	Funds of the
21	fund from which shall be defrayed all expenditure reasonably incurred for	Office of the Tax Ombud
22	the execution of its functions under this Act.	
23	(2) There shall be paid and credited to the fund established	
24	pursuant to subsection (1) of this section-	
25	(a) take-off grants from the Federal Government;	
26	(b) moneys as may be appropriated by the National Assembly;	
27	(c) gifts of land, money or other property on such terms and	
28	conditions as may be specified by the person or organisation making the gift	
29	provided that the terms and conditions are not contrary to the objectives and	
30	functions of the Office of the Tax Ombud under this Act; and	

C 4798	Joi	nt Revenue Board of Nigeria (Establishment) Bill, 2024 2024
	1	(d) all other monies which may accrue to the Office of the Tax Ombud
	2	including the disposal, lease or hire of, or any other dealing with, any property
	3	vested in or acquired by the Office of the Tax Ombud.
Expenditure of the Office	4	44. There shall be chargeable to the fund-
of the Tax Ombud	5	(a) emoluments and allowances payable to the office of the Tax
	6	Ombud;
	7	(b) remunerations and other costs of employment of the staff of the
	8	office of the Tax Ombud;
	9	(c) amounts payable as pensions and other retirement benefits under
	10	or pursuant to this Act or any other enactment;
	11	(d) costs of acquisition and upkeep of premises as well as any other
	12	capital expenditure belonging to the office of the Tax Ombud;
	13	(e) investments, maintenance of utilities, staff promotion, training,
	14	research and similar activities;
	15	(f) costs necessary for the day-to-day operations of the office of the
	16	Tax Ombud;
	17	(g) all sums of money payable by the office of the Tax Ombud by way
	18	of grants-in-aids, gifts, testamentary dispositions, endowments, etc.; and
	19	(h) any other payment for anything incidental to the foregoing
	20	provisions or in connection with or incidental to any other function of the office
	21	of the Tax Ombud under or pursuant to this Act.
Estimates of the	22	45. The Tax Ombud shall cause to be prepared, not later than 30th
Office of the Tax Ombud	23	September in each year, an estimate of income and expenditure for the
	24	succeeding year for the purpose of appropriation by the National Assembly.
Accounts and	25	46. The Tax Ombud shall keep proper accounts and records, and such
Audit	26	accounts shall, not later than six months after the end of each year, be audited
	27	by auditors appointed from the list and in accordance with the guidelines
	28	supplied by the Auditor-General for the Federation.
Reports	29	47(1) The Tax Ombud shall, not later than 30th September in each
	30	year, submit to the Minister, a report of activities during the immediately

2024	Joint Revenue Board of Nigeria (Establishment) Bill, 2024	C 4799
1	preceding year, and shall include in such report the audited accounts of the	
2	Office of the Tax Ombud.	
3	(2) The Minister shall within 30 days of receipt of the report	
4	present a copy to the President and the National Assembly.	
5	(3) The Tax Ombud shall publish a quarterly report within 30 days	
6	of the end of each quarter containing relevant details, including a summary	
7	of identified systemic and emerging issues.	
8	48. The procedure and other matters mentioned in the Third	Procedures of the
9	Schedule to this Act shall apply to the Office of the Tax Ombud.	Office of the Tax Ombud
10	Part VII	
11	MISCELLANEOUS PROVISIONS	
12	49. Subject to the provisions of this Act, the National Economic	Directive by the
13	Council (NEC) may give to the Board such directives of fiscal policy or	National Economic Council
14	revenue matters, with regards to the exercise of its functions as may be	
15	considered necessary and the Board shall comply with the directives.	
16	50(1) Without prejudice to the provisions of any other law	Information and
17	concerning data privacy, data protection, and unlawful disclosure of	documents to be confidential
18	institutional information or communication, all internal memorandum and	
19	communication of the Board shall be confidential.	
20	(2) Except as otherwise provided under this Act, any other law or	
21	any enabling agreement or arrangement or as otherwise authorised by the	
22	Board or the Executive Secretary, any person who discloses institutional	
23	information, communication, document or internal memorandum of the	
24	Board, commits an offence under this Act and is liable on conviction, to a	
25	fine of N1,000,000.00 or to imprisonment for a term not exceeding three	
26	years or both.	
27	51(1) A person in an official duty or being employed in the	Official secrecy
28	administration of this Act shall regard and deal with all documents and	and confidentiality
29	information as secret and confidential.	
30	(2) A person in possession of or in control of, originals or copies of	

C 4800

	1	any document or information, who at any time communicates or attempts to
	2	communicate such information or anything contained in such document, othe
	3	than a person to whom he is authorised by the Board to communicate it
	4	commits an offence under this Act and is liable on conviction, to fine o
	5	N500,000.00 or to imprisonment for a term not exceeding three years or both.
Endorsement	6	52. Anything done or required to be done by the Board pursuant o
	7	any of its powers or functions under this Act may be endorsed under the hand o
	8	the Chairman, Executive Secretary or of an officer who has been duly
	9	authorised by the Board for the purpose under this section.
Limitation of	10	53(1) Subject to the provisions of this Act, the provisions of the
suits against the Board	11	Public Officers Protection Act shall apply in relation to any suit instituted
	12	against any member of the Board, the Executive Secretary, officer or employed
	13	of the Board or the Board itself.
	14	(2) Notwithstanding anything contained in any other law, no suit shall
	15	lie or be instituted in any court against the Board, Executive Secretary,
	16	member of the Board, or employee of the Board for any act done in pursuance
	17	to or execution of this Act or in respect of any alleged neglect or default, unles
	18	it is commenced-
	19	(a) within six months after the act, neglect or default complained of;
	20	(b) in the case of a continuation of damage or injury, within size
	21	months after the ceasing of such damage or injury.
	22	(3) No suit shall be commenced against the Board, Executive
	23	Secretary, a member of the Board, or employee of the Board until the expiration
	24	of one month after a written notice of intention to commence the suit has been
	25	served on it by the intended plaintiff or his agent.
	26	(4) The notice referred to in subsection (3) of this section shall clearly
	27	state the-
	28	(a) cause of action;
	29	(b) particulars of claim;
	30	(c) name and place of abode of the intending plaintiff; and

1	(d) relief to be claimed.	
2	54. A notice, summons or other document required or authorised to	Service of documents
3	be served on the Board under the provisions of this Act or any other law may	
4	be served by delivering it to the Executive Secretary, through registered post	
5	or courier; addressed to the Executive Secretary at the head office of the	
6	Board, or forwarded to his approved or authorised e-mail address.	
7	55(1) In any action or suit against the Board, no execution or	Restriction on
8	attachment of process shall be issued against the Board unless three months'	execution agains property of the Board
9	notice of the intention to execute or attach has been given to the Board.	Board
10	(2) Any sum of money which by the judgement of any court has	
11	been awarded against the Board shall, subject to any direction given by the	
12	court, where no notice of appeal against the judgement has been given, be	
13	paid from the fund of the Board.	
14	56. The Executive Secretary, any member of the Board, officer or	Indemnity
15	employee of the Board shall be indemnified out of the assets of the Board	
16	against any liability incurred in defending any legal proceeding brought	
17	against them in their capacity as Executive Secretary, member of the Board,	
18	or an employee of the Board.	
19	57(1) The Personal Income Tax Act Cap. P8 L.F.N. 2004, is	Consequential
20	amended by deleting section 86 ("the deleted section").	Amendment
21	(2) Without prejudice to section 6 of the Interpretation Act, the	
22	amendment of the Act referred to in subsection (1) of this section shall not	
23	affect anything done or purported to have been done under the deleted	
24	section.	
25	58. Notwithstanding the provisions of section 57 of this Act-	Savings an
26	(a) anything done or purported to have been done by the Joint Tax	Transitional Provisions
27	Board, shall continue to subsist as if done under this Act, and any action or	
28	purported action shall be deemed to have been taken by the Board	
29	established under this Act;	
30	(b) all assets, funds, resources and other immovable property	

which before the commencement of this Act were vested in the Joint Tax Board
shall be vested in the Board established under this Act;
(c) all rights, interest, obligations and liabilities of the Joint Tax Board
existing before the commencement of this Act under any contract or
instrument, or in law or in equity, shall by virtue of this Act be assigned to and
vested in the Board established under this Act;
(d) all persons shall as from the commencement of this Act have the
same rights, powers and remedies against the Board established under this Act

10 (e) any regulation, order, rules or notice made or issued or deemed to be made or issued by, or for the purpose of, the Joint Tax Board existing before 11 12 the commencement of this Act shall be deemed to have been made or issued by 13 or for the purpose of the Board and shall continue in force until revoked or 14 amended, subject to such modifications as may be applicable to the Board 15 established under this Act;

as they had against the Joint Tax Board before the commencement of this Act;

(f) any proceedings commenced or pending immediately prior to the 16 17 commencement of this Act shall be continued and disposed of under the deleted section; 18

19 (g) a reference to the Joint Tax Board, or any person under their 20 control or a document issued in the name of the Joint Tax Board, to be read, 21 unless the context otherwise requires, as a reference to the Board or any person 22 under the control of the Board established under this Act;

23 (h) the Secretary to the Board appointed before the commencement of this Act shall continue to hold office for the unexpired duration of his term as 24 Executive Secretary as if he has been appointed under this Act; 25

26 (i) the staff of the Board before the commencement of this Act shall continue to hold office and under the same terms and conditions. 27

Interpretation

59. In this Act-28

29 "Board" means the Joint Revenue Board of Nigeria established pursuant to

section 1 of this Act; 30

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1	"Chairman" means the Chairman of the Board appointed pursuant to section
2	4(2) (a) of this Act;
3	"Consultants" includes tax practitioners, accountants, legal practitioners or
4	any other recognised professionals that have been certified by relevant
5	professional bodies in Nigeria;
6	"Document" includes any record of information supporting accounts and
7	accounting records, including reports or correspondences or memoranda or
8	minutes of meeting, however compiled, recorded or stored, whether in
9	written or printed form or micro-film, digital, magnetic, electronic or optical
10	form or otherwise and all types of information stored in computer and any
11	other similar equipment;
12	"Executive Secretary" means the Executive Secretary of the Board
13	appointed under section 10 of this Act;
14	"Government" means the Federal Government, State Government or the
15	Federal Capital Territory, and Local Government Council;
16	"Gross Misconduct" has the meaning ascribed to it in the Public Service
17	Rules of the Federal Republic of Nigeria;
18	"Minister" means the Minister charged with responsibility for matters
19	relating to finance and "Ministry" shall be construed accordingly;
20	"Nigeria" for the purpose of this Act , means the Federal Republic of
21	Nigeria, and when used in a geographical sense, it includes the territorial
22	waters of the Federal Republic of Nigeria, and any area outside the territorial
23	waters, including the continental shelf, which in accordance with
24	international law has been or may hereafter be designated, under the law of
25	the Federal Republic of Nigeria, as an area within which the right of the
26	Federal Republic of Nigeria with respect to the seabed, its subsoil, its
27	superjacent waters and their natural resources may be exercised now and in
28	the future;
29	"person" includes an individual, a body of individuals, a company or body of

1 companies, any incorporated or unincorporated body of persons;

- 2 "President" means the President of the Federal Republic of Nigeria;
- Short title360. This Bill may be cited as the Joint Revenue Board of Nigeria4(Establishment)Bill,2024.

2024	Joint Revenue Board of Nigeria (Establishment) Bill, 2024	C 4805
1	First Schedule	
2	[Section 4(4)]	
3	SUPPLEMENTARY PROVISIONS RELATING TO THE PROCEEDINGS	
4	Of The Board	
5	Proceedings of the Board	
6	1. Subject to this Act and Section 27 of the Interpretation Act, the	
7	Board shall have power to regulate its proceedings and may make standing	
8	orders with respect to the holding of its meetings, and those of its	
9	committees, notices to be given, the keeping of minutes of its proceedings,	
10	the custody and production for inspection of such minutes and such other	
11	matters as the Board may, from time to time, determine.	
12	2. There shall be at least four ordinary meetings of the Board in	
13	every calendar year and subject thereto, the Board shall meet whenever it is	
14	convened by the Chairman, and if the Chairman is requested to do so by	
15	notice given by not less than four other members, a meeting of the Board	
16	shall be convened within 14 days from the date on which the notice was	
17	given.	
18	3. Every meeting of the Board shall be presided over by the	
19	Chairman and if the Chairman is unable to attend a particular meeting, the	
20	members present at the meeting shall elect one of them to preside over the	
21	meeting.	
22	4. The quorum of any meeting of the Board shall be one - third of	
23	members consisting of the Chairman of the Board.	
24	5. The Board shall meet for the conduct of its business at such	
25	places in Nigeria and on such days as the Chairman may appoint.	
26	6. A question put before the Board at a meeting shall be decided by	
27	consensus and where this is not possible, by a majority of the votes of the	
28	members present and voting.	
29	7. The Chairman of the Board shall, in the case of an equality of	
30	votes, have a casting vote in addition to a deliberative vote.	

1	8. Where the Board seeks the advice of any person on a particular
2	matter, the Board may invite that person to attend for such period as it deems fit,
3	but a person who is invited by virtue of this paragraph shall not be entitled to
4	vote at any meeting of the Board and shall not count towards the quorum.
5	Committees
6	9. The Board may appoint one or more committees to carry out on
7	behalf of the Board any of its functions as the Board may determine and report
8	on any matter with which the Board is concerned.
9	10. A committee appointed under paragraph 9 of this Schedule shall
10	be presided over by a member of the Board and shall consist of such number of
11	persons, not necessarily all members of the Board, as may be determined by the
12	Board, and a person other than a member of the Board shall hold office on the
13	committee in accordance with the terms of appointment.
14	11. A decision of a committee of the Board shall be of no effect until it
15	is confirmed by the Board.
16	Conflict of Interest
17	12. Any member of the Board or committee who has a personal
18	interest in any contract or arrangement entered into or proposed to be
19	considered by the Board or any committee shall-
20	(a) disclose their interest to the Board or committee; and
21	(b) not vote on any question relating to the contract or arrangement.
22	Miscellaneous
23	13. The fixing of the seal of the Board shall be authenticated by the
24	signature of the Executive Secretary and Chairman of the Board or such other
25	person authorised by the Board to act for that purpose.
26	14. A contract or an instalment which, if made or executed by any
27	person not being a body corporate, shall not be required to be under seal, may
28	be made or executed on behalf of the Board by the Executive Secretary or by
29	any person generally or specifically authorised to act for that purpose by the
30	Board.

1	15. A document purporting to be a contract, an instrument or other
2	document signed or sealed on behalf of the Board shall be received in
3	evidence and, unless the contrary is proved, be presumed without further
4	proof, to have been properly signed or sealed.
5	16. The validity of any proceeding of the Board or its committees
6	shall not be affected by-
7	(a) any vacancy in the membership of the Board or its committees;
8	(b) reason that a person not entitled to do so took part in the
9	proceedings; or
10	(c) any defect in the appointment of a member.
11	SECOND SCHEDULE
12	[Section 34]
13	PROCEDURE OF THE TAX APPEAL TRIBUNAL
14	Criminal Prosecutions
15	1. Where in the course of its adjudication, the Tribunal discovers
16	evidence of possible criminality, the Tribunal shall be obliged to pass such
17	information to the appropriate criminal prosecuting authorities, including,
18	the relevant tax authority, the Office of the Attorney-General of the
19	Federation or the Attorney-General of any state of the Federation or any
20	relevant law enforcement agency for appropriate action.
21	Appeals from decisions of the relevant tax authority
22	2(1) A taxable person aggrieved by an assessment, demand
23	notice, action, decision of the tax authority, or a dispute as to residency under
24	the provisions of the tax laws, may appeal against such decision or
25	assessment within the period stipulated under this Act to the Tribunal.
26	(2) An appeal under this paragraph shall be filed within a period of
27	30 days from the date on which a copy of the assessment, demand notice,
28	action or decision which is being appealed against is made, or deemed to
29	have been made by the relevant tax authority and it shall be in such form and
30	be accompanied by such fee as may be prescribed.

1	(3) Notwithstanding the provisions of subparagraph (2) of this
2	paragraph, the Tribunal may entertain an appeal after the expiry of the said
3	period of 30 days if it is satisfied that there was sufficient cause for the delay.
4	(4) Where a notice of appeal is not given by the appellant as required
5	under this paragraph within the period specified, the assessment or demand
6	notices shall become final and conclusive and the relevant tax authority may
7	charge interests and penalties in addition to recovering the outstanding tax
8	liabilities which remain unpaid from any person through proceedings at the
9	Tribunal.
10	Appeals by Relevant Tax Authorities
11	3. A relevant tax authority aggrieved with the non-compliance by a
12	taxable person in respect of any provision of the tax laws or in respect of any
13	assessment, demand notice, action or decision may appeal to the Tribunal in the
14	Zone where the taxable person is resident giving notice in writing through the
15	Secretary to the Tribunal.
16	Liquidated Money Claim Affidavit
16 17	<i>Liquidated Money Claim Affidavit</i> 4. Where an Appeal is made to the Tribunal in respect of a claim to
	x v v
17	4. Where an Appeal is made to the Tribunal in respect of a claim to
17 18	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an
17 18 19	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating
17 18 19 20	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied
17 18 19 20 21	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the
 17 18 19 20 21 22 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim
 17 18 19 20 21 22 23 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal".
 17 18 19 20 21 22 23 24 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal". <i>Appeal by Summons</i>
 17 18 19 20 21 22 23 24 25 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal". <i>Appeal by Summons</i> 5. Where the issue before the Tribunal is on interpretation of taxing
 17 18 19 20 21 22 23 24 25 26 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal". <i>Appeal by Summons</i> 5. Where the issue before the Tribunal is on interpretation of taxing provisions, rules or regulation without dispute of fact, the Tribunal shall hear
 17 18 19 20 21 22 23 24 25 26 27 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal". <i>Appeal by Summons</i> 5. Where the issue before the Tribunal is on interpretation of taxing provisions, rules or regulation without dispute of fact, the Tribunal shall hear and determine the Appeal by affidavit evidence.
 17 18 19 20 21 22 23 24 25 26 27 28 	4. Where an Appeal is made to the Tribunal in respect of a claim to recover a debt or liquidated money demand and the Appeal is supported by an affidavit setting forth the grounds upon which the claim is based and stating that in the deponent's belief there is no defence, the Tribunal shall, if satisfied that there are good grounds for believing that there is no defence, enter the Appeal for hearing in what shall be called the "Liquidated Money Claim Appeal". <i>Appeal by Summons</i> 5. Where the issue before the Tribunal is on interpretation of taxing provisions, rules or regulation without dispute of fact, the Tribunal shall hear and determine the Appeal by affidavit evidence. <i>Settlement out of Tribunal</i>

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1	parties may explore possibilities for settlement of the dispute under the	
2	provision of the Nigeria Tax Administration Act.	
3	(2) Where the parties fail to settle within 30 days or such other	
4	period as the Tribunal may grant, the case shall proceed to trial.	
5	Procedure before Tax Appeal Tribunal	
6	7(1) As often as may be necessary, Tax Appeal Commissioners	
7	shall meet to hear appeals in the jurisdiction or zone assigned to that	
8	Tribunal.	
9	(2) The Secretary to the Tribunal shall give seven clear days' notice	
10	to the parties of the date and place fixed for the hearing of each appeal,	
11	except in respect of any adjourned hearing for which the Tax Appeal	
12	Commissioners have fixed a date at their previous hearing.	
13	(3) Notices, documents, other than decisions of the Tribunal, may	
14	be signified under the hand of the Secretary.	
15	(4) Appeals before the Tax Appeal Commissioners shall be held in	
16	public.	
17	(5) The onus of proving that the assessment complained of is	
18	excessive or due for payment, as the case may be, shall be on the appellant.	
19	At the hearing of an appeal, where the representative of the relevant tax	
20	authority proves to the satisfaction of the Tribunal appeal that-	
21	(a) the appellant has for the year of assessment concerned, failed to	
22	prepare and deliver to the tax authority returns required to be furnished	
23	under the relevant provisions of the Nigeria Tax Act and Nigeria Tax	
24	Administration Act;	
25	(b) the appeal is frivolous or vexatious or constitutes an abuse of	
26	the appeal process; or	
27	(c) it is expedient to require the appellant to pay an amount as	
28	security for prosecuting the appeal, the provisions of subparagraphs (7) and	
29	(8) of this paragraph shall apply.	
30	(6) The Tribunal may adjourn the hearing of the appeal to any	

1	subsequent day and order the appellant to deposit with the tax authority, before
2	the day of the adjourned hearing, an amount on account of the tax charged by
3	the assessment under appeal equal to, the lesser of-
4	(a) the tax charged upon the appellant for the preceding year of
5	assessment; and
6	(b) one half of the tax charged by the assessment under appeal.
7	(7) Where the appellant fails to comply with the order, the assessment
8	against which he has appealed shall be confirmed and the appellant shall have
9	no further right of appeal in the tribunal with respect to that assessment.
10	(8) The Tribunal may, after giving the parties an opportunity of being
11	heard, confirm, reduce, increase or annul the assessment or make any such
12	order as it deems fit.
13	(9) Every decision of the Tribunal shall be recorded in writing by the
14	Chairman and a certified copy of such decision shall be supplied to the
15	appellant or the tax authority by the Secretary, upon a request made within 7
16	days of the decision.
17	(10) Where on the hearing of an appeal-
18	(a) no accounts, books or records relating to profits were produced by
19	or on behalf of the appellant;
20	(b) such accounts, books or records were produced but rejected by the
21	Tribunal on the ground that it had been shown to its satisfaction that they were
22	incomplete or unsatisfactory;
23	(c) the appellant or a representative, at the hearing of the appeal, has
24	neglected or refused to comply with a notice from the Secretary to the Tribunal,
25	without showing any reasonable cause; or
26	(d) the appellant or any person employed, whether confidentially or
27	otherwise, by the appellant or an agent (other than a legal practitioner or
28	accountant acting for them in connection with their liability to tax) has refused

to answer any question put to them by the Tribunal, without showing any

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reasonable cause,

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1	the Chairman of the Tribunal shall record particulars of the same in his	
2	written decision.	
3	Application of the Evidence Act	
4	8. The proceedings of the Tribunal and its decisions shall not be	
5	impeached for non-compliance with the strict provisions of the Evidence	
6	Act.	
7	Procedure following decision of the Tribunal	
8	9(1) Notice of the amount of the tax chargeable under the	
9	assessment as determined by the Tribunal shall be served by the relevant tax	
10	authority upon the taxpayer or upon the person in whose name the taxpayer	
11	is chargeable.	
12	(2) An award or judgement of the Tribunal shall be enforced as if it	
13	were a judgement of the Federal High Court upon registration of a copy of	
14	such award or judgement with the Chief Registrar of the Federal High Court	
15	by the party seeking to enforce the award or judgement.	
16	Appeal to the Federal High Court	
17	10(1) Any person dissatisfied with a decision of the Tribunal	
18	constituted under this Act may appeal against such decision on a point of law	
19	to the Federal High Court upon giving notice in writing to the Secretary to	
20	the Tribunal within 30 days after the date on which such decision was given.	
21	(2) A notice of appeal filed pursuant to subparagraph (1) of this	
22	paragraph shall set out the grounds of law on which the appellant's case is	
23	based.	
24	(3) Where the relevant tax authority is dissatisfied with the	
25	decision of the Tribunal, it may appeal against such decision to the High	
26	Court on points of law by giving notice in writing as specified in	
27	subparagraph (1) of this paragraph to the Secretary within 30 days after the	
28	date on which such decision was given.	
29	(4) On receipt of a notice of appeal under subparagraphs (1) or (3)	
30	of this paragraph, the Secretary to the Tribunal shall cause the notice to be	

1	given to the Chief Registrar of the High Court along with all the exhibits
2	tendered at the hearing before the Tribunal.
3	(5) The Chief Judge of the High Court may make rules providing for
4	the procedure in respect of appeals made under this Act and until such rules are
5	made, the High Court rules relating to hearing of appeals shall apply to the
6	hearing of an appeal under this Act.
7	Right to Representation
8	11(1) A complainant or appellant, may either appear in person or
9	authorise one or more legal practitioners, a professional with the requisite
10	knowledge and experience in tax matters or any of its officers to represent him
11	or its case before the Tribunal.
12	(2) Where the representative in any matter before the Tribunal is
13	unable for good cause to attend hearing, the Tribunal may adjourn the hearing
14	for such reasonable time as it deems fit, or admit the appeal to be made by some
15	other person or by way of a written address.
16	Application of Statute of Limitation
17	12. The provisions of any statute of limitation and Pre-Action Notice
18	under this Act or the provision of the Public Officer Protection Act shall not
19	apply to any appeal brought before the Tribunal.
20	Powers and procedures of the Tribunal
21	13(1) The Tribunal may make rules regulating its procedures.
22	(2) The Tribunal shall, for the purpose of discharging its functions
23	under this Act, have power to-
24	(a) summon and enforce the attendance of any person and examine
25	him on oath;
26	(b) require the discovery and production of documents;
27	(c) receive evidence on affidavite:

27 (c) receive evidence on affidavits;

28 (d) call for the examination of witnesses or documents;

29 (e) review its decisions;

30 (f) dismiss an application for default or deciding matters ex parte;

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1	(g) set aside any order or dismissal of any application for default or	
2	any order made by it, ex parte; and	
3	(h) do anything which in the opinion of the Tribunal is incidental to	
4	its functions under this Act.	
5	Costs	
6	14. Each party to an appeal shall bear its own cost.	
7	Further Appeals	
8	15. An appeal against the decision of the Federal High Court at the	
9	instance of either party shall lie to the Court of Appeal.	
10	Savings and Transitional Provisions	
11	16(1)The provision of Section 59 and the Fifth Schedule of the	
12	Federal Inland Revenue Service (Establishment) Act, 2007 is repealed.	
13	(2) The Tribunal established under this Act, shall continue to hear	
14	and conclude any proceeding commenced before the coming into effect of	
15	this Act, as if they were commenced under this Act.	
16	(3) The Chairman and the other members of the Tribunal appointed	
17	before the commencement of this Act shall continue to hold office for the	
18	unexpired duration of their term as if they have been appointed under this	
19	Act.	
20	(4) The Secretary and other staff serving the Tribunal before	
21	commencement of this Act shall continue to hold office and under the same	
22	terms and conditions.	
23	(5) The administration and control of all rights, obligations and	
24	liabilities of the Tax Appeal Tribunal repealed under subsection (1) of this	
25	section are transferred to the Tribunal established under this Act.	
26	(6) The administration of any real property that were immediately	
27	before the coming into force of this Act under the responsibility of the Tax	
28	Appeal Tribunal are transferred to the Tribunal established under this Act.	

1	THIRD SCHEDULE
2	[Section 48]
3	PROCEDURE OF THE OFFICE OF THE TAX OMBUD
4	Complaints
5	1(1) A person may lodge a complaint with the Office of the Tax
6	Ombud, in writing or through any other means or platform, as may be provided
7	by the Office of the Tax Ombud.
8	(2) A complainant shall only lodge a complaint with the Office of the
9	Tax Ombud, if the issue is unresolved by the relevant agencies.
10	(3) The Tax Ombud shall review and assess the complaint to
11	determine whether it falls within its jurisdiction and mandate;
12	(4) The Office of the Tax Ombud shall not entertain anonymous
13	complaints.
14	(5) Where the Office of the Tax Ombud finds a complaint to be false or
15	misleading in any material respect it may strike out or disregard such
16	complaint.
17	(6) Where a complaint relates to malicious misrepresentation of facts
18	of a criminal nature, the matter shall be referred to the relevant law
19	enforcement agency for further investigation and possible prosecution.
20	Investigation
21	2(1) The Office of the Tax Ombud shall initiate an investigation by-
22	(a) engaging the complainant, the officer or the relevant revenue or
23	government agency to acquire additional information and evidence; and
24	(b) conducting site visits, interviews or inspections.
25	(2) An investigation under this section shall be conducted within 14
26	days of receipt of the complaint, provided that the Office of the Tax Ombud
27	may, where necessary, extend the period of an investigation by seven days.
28	(3) The conduct of an investigation shall not affect any action taken or
29	to be taken by the relevant revenue or government agency.
30	(4) Where the Office of the Tax Ombud decides not to conduct an

1	investigation, a statement of the reasons for not conducting the investigation
2	shall be communicated to the complainant within seven days of receipt of
3	the complaint.
4	Resolution and Recommendations
5	3(1) The Office of the Tax Ombud may resolve a complaint by
6	making recommendations to the relevant revenue or government agency or
7	the complainant.
8	(2) Where the Office of the Tax Ombud is of the opinion that the
9	complaint amounts to abuse of office or breach of procedure, it shall
10	communicate its recommendations to the relevant tax authority or the
11	persons concerned within a period of 14 days after determination of the
12	complaint.
13	(3) Where the Office of the Tax Ombud has reason to believe that a
14	relevant revenue or government agency has acted beyond the scope of
15	authority or in a manner warranting criminal proceedings against such an
16	officer, the matter shall be referred to the relevant revenue or government
17	agency authority for necessary action, provided that where the relevant tax
18	authority fails to take appropriate action in respect of the allegations within
19	30 days, the Office of the Tax Ombud shall refer the matter to the relevant
20	law enforcement agency for necessary action.
21	Non-Compliance with Recommendations
22	4(1) The relevant revenue or government agency shall report to
23	the Office of the Tax Ombud within 21 days of receiving its
24	recommendations stating reasons for non-compliance with the
25	recommendations of the Office of the Tax Ombud.
26	(2) Where a relevant revenue or government agency fails to
27	implement a recommendation, without providing satisfactory reasons for
28	non-compliance, the Office of the Tax Ombud shall refer the matter to the
29	National Assembly or the State House of Assembly to exercise its oversight
30	functions over such recommendation.

1	Dispute Resolution Process
2	5(1) The Office of the Tax Ombud may encourage parties to explore
3	alternative dispute resolution mechanisms with respect to the complaint
4	lodged before it.
5	(2) The representative of the relevant revenue or government agency,
6	its officers or the complainant shall-
7	(a) appear before the Tax Ombud when requested to do so;
8	(b) not take any step which will impede or will be capable of
9	obstructing the Office of the Tax Ombud in the discharge of its functions; or
10	(c) not take any action which tends to prejudice or undermine a matter
11	before the Office of the Tax Ombud.
12	(3) Where a party to the issue fails to comply with the provisions of
13	subparagraph (2) of this paragraph, the complaint shall be deemed to be
14	resolved against such party.
	EXPLANATORY MEMORANDUM
	(This memorandum does not form part of this Act but intends to
	explain its purports)
	This Bill seeks to establish the Joint Revenue Board, the Tax Appeal Tribunal
	and the Office of the Tax Ombuds, for the harmonisation, coordination and
	settlement of disputes arising from revenue administration in Nigeria.